



Naval Facilities Engineering Command,  
Marianas  
Marine Corps Base Camp Blaz, PWD  
PSC 455 Box 195  
FPO AP 96540

## MILITARY RELOCATION TO GUAM AND CNMI PROGRAMMATIC AGREEMENT (PA) MEMO #1

<b>Project:</b> J-017-II Main and Commercial Gates - Design/Construction RC# 2007-0782 (Draft Work Plan for J001, J017 P-113, P-2048)	<b>Date:</b> May 8, 2020 <b>Comment Period Open Until:</b> June 21, 2020
<b>Project Location:</b> Naval Base Guam Telecommunication Site (NBGTS), Guam	<b>Prepared By:</b> NAVFAC Marianas, Marine Corps Base Camp Blaz, PWD

### PROJECT SUMMARY

Project J-017-II is proposed for design and construction of Main and Commercial Gates at Naval Base Guam Telecommunications Site (NBGTS) to support development of the cantonment area for the United States Marine Corps (USMC) in Finegayan. This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the 2011 *Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Military Relocation to the Islands of Guam and Tinian*. In accordance with Stipulation I.E. of the PA, it is a new project associated with the Guam and CNMI Military Relocation (the Undertaking). This memorandum presents information to allow the Guam State Historic Preservation Officer (SHPO) to provide comments on the identification and evaluation of historic properties and the determination of effect.

The J-017-II project proposes to construct a Main Gate and a Commercial/Tactical Vehicle Gate as part of J-001B Utilities and Site Improvements (U&SI) Phase II. The Main Gate and a Commercial/Tactical Vehicle Gate will provide installation security for Marine Corps Base Camp Blaz. Main Gate facilities will include an entry canopy with guard booths and guard pedestals, a gate house, an overwatch enclosure, a utility building, a search area with canopy, and a Visitor Control Center (VCC) building with parking lot for visitor Privately Owned Vehicles (POVs). The VCC building will include an indoor and outdoor Public Visitor Education Display that will feature curated artifacts collected during cultural resource surveys and mitigation efforts in support of the Guam Build-Up projects. Commercial Gate facilities include a primary canopy with guard booths and guard pedestals, pull-off POV inspection area, gate house/search office, an overwatch tower, utility building and parking area for Security Forces Government Owned Vehicles (GOV), and incidental related work.

- 1 This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.

Site preparation and project work includes clearing, grubbing, grading, demolition of existing pavement, excavation, trenching, drilling, boring as well as in-fill and landscaping. The effort may also require munitions and explosives of concern (MEC) removal and associated efforts.

### **PROJECT LOCATION**

The J-017-II project is located at NBGTS, in the north central part of the island within the village or municipality of Dededo. Although today the general area is commonly referred to as Finegayan or North Finegayan, its pre-World War II name was Machanao. The traditional Chamorro place name of the area was *Sabanan Fadang*.

NBGTS is located west of Route 3 and south of Northwest Field at Andersen Air Force Base. NBGTS supports headquarters communications center activities, and provides communications receiving operations for Navy and other Department of Defense (DoD) services on the island. It occupies approximately 1,195 hectares (2,952 acres) of land.

The NBGTS is situated on the limestone plateau above the western cliffs of northern Guam. The plateau, which rises from 120 to 150 meters (400 to 500 feet) above mean sea level (amsl), is relatively flat, although there are localized raised and depressed areas caused by differential solution of the limestone bedrock below the soil layer.

The J-017-II project is generally located on the east side of the J-001B footprint, along Routes 3 and 3A. These locations are shown in Figure 1.

The total Area of Potential Effect (APE) for J-017-II is 12.19 hectares (30.14 acres) (see Figure 1).

### **IDENTIFICATION OF HISTORIC PROPERTIES**

#### **Scope of DoD Identification Efforts**

In planning for the Undertaking, the Department of Defense (DoD) has conducted extensive archaeological and architectural surveys (Figure 2) and evaluations. In consultation with the Guam State Historic Preservation Officer (SHPO), Advisory Council on Historic Preservation (ACHP), National Park Service (NPS) and Concurring Parties to the 2011 Programmatic Agreement (2011 PA), the DoD has applied the results of those identification efforts to the siting/lay down of individual projects to avoid and minimize effects to historic properties to the extent practical. DoD has provided documentation of these efforts to the Signatories and Invited Signatories via Appendices D and E of the 2011 Programmatic Agreement (PA).

DoD surveys and evaluations have focused on project-specific APEs, defined consistent with 36 CFR §800.16(d) to include those portions of the island of Guam subject to direct and indirect effects of projects included in the Undertaking.

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More specifically, the J-017-II APE has been subject to one or more of the historic property identification efforts listed in 36 CFR §800.4(b)(1), which may include background research, consultation, oral history interviews, sample field investigation and field survey. As such, results of identification and evaluation efforts within the J-017-II APE and surrounding vicinity can be found in the following original studies of cultural and/or historic resources (Figure 2):

Athens, J. Stephen

2009 *Archaeological Surveys and Cultural Resources Studies on Guam and the Commonwealth of the Northern Mariana Islands in Support of the Joint Guam Build-Up Environmental Impact Statement, Volume I: Guam*. Prepared for Department of the Navy, Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawaii. International Archaeological Resources Inc., Honolulu, Hawaii.

Church, M., J. Hokanson, J. Gallison, and M. Jennings

2009 *Cultural Resources Survey of 297 Acres at Andersen Air Force Base, Guam*. Prepared for Andersen Air Force Base, Guam by engineering-environmental Management, Inc., Englewood, Colorado.

Dixon, Boyd, Daniel Welch, Teresa Rudolph, Robert Jones, and Isla Nelson

2018 *Archaeological Data Recovery in Support of the J-001B Utilities and Site Improvements at Naval Base Guam Telecommunications Site, Guam*. Prepared for Department of the Navy, Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawaii. Cardno TEC, Inc., Honolulu, Hawaii.

Dixon, B. and S. Walker

2011 *Final Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2009 at Proposed Utility Sites, Harmon Property, and Andersen AFB*. Prepared by for Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawai'i by TEC Inc. March.

Dixon, B. S. Walker, and R. Schaefer

2011 *Final Cultural Resource Investigations Conducted in the Territory of Guam Supporting the Joint Guam Build-Up Environmental Impact Statement: Final Archaeological Surveys on Guam 2010 on Andersen AFB and Highway Utilities*. Prepared for Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawai'i by TEC Inc. March.

Eakin, J. K. Higelmire and D. DeFant

2012 *Archaeological Data Recovery Report Guam Military Relocation MILCON Projects P-100 (North Ramp Utilities) and P-101 (North Ramp Parking), Andersen Air Force Base,*

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*Territory of Guam.* Prepared for Department of the Navy, Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawaii. Southeastern Archaeological Research, Inc. (SEARCH).

Haun, Allan

1988 *Archaeological Reconnaissance Survey and Field Inspections of Relocatable Over-the-Horizon Radar Sites on Guam, Mariana Islands, Micronesia.* Prepared for Wilson Okamoto and Associates, Inc. Paul H. Rosendahl, Ph.D., Inc. Hilo, Hawaii.

Highness, D. and A. Haun

1991 *Archaeological Inventory Survey DTS Facility: Barrigada and Finegayan Sites, Dededo and Barrigada Municipalities Territory of Guam.* Prepared for Belt Collins. Paul H. Rosendahl, Ph.D., Inc, Hilo, Hawaii.

Hokanson, J., J. Kilby, M. Church and M. McCurdy

2008 *Cultural Resources Survey for a Perimeter Fence and Portions of the Munitions Storage Area, Andersen Air Force Base, Guam.* Prepared for Andersen Air Force Base. Engineering- environmental Management, Inc., Englewood, Colorado.

Kurashina, Hiro, T. McGrath, and H. Manner

1987 *Archaeological Survey of Areas 1, 2, 1A, and 2A at Northwest Field, Andersen Air Force Base and Naval Communication Area Master Station Western Pacific, Finegayan, Guam, Mariana Islands.* Prepared for Department of Navy, Pacific Division, Naval Facilities Engineering Command. University of Guam, Mangilao, Guam and Bernice P. Bishop Museum, Honolulu, Hawaii.

Naval Facilities Engineering Command Pacific

2015 Final Supplemental Environmental Impact Statement: Guam and Commonwealth of the Northern Mariana Islands Military Relocation, Prepared for Joint Guam Program Office, Washington, DC, by Naval Facilities Engineering Command Pacific, Pearl Harbor, Hawaii.

Olmo, R. T. Mangieri, D. Welch, and T. Dye

2000 *Phase II Archaeological Survey and Detailed Recording at Commander, U.S. Naval Forces Marianas (COMNAVMARIANAS), Communications Annex (Formerly Naval Computer and Telecommunications Area Master Station, Western Pacific [NCTAMS WESTPAC]), Territory of Guam, Mariana Islands.* Prepared for the Naval Facilities Engineering Command, Pacific, Pearl Harbor, Hawai'i by the International Archaeological Research Institute, Inc., Honolulu, Hawai'i.

Pacheco, R., T. Rieth, and R. DiNapoli

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2020 *Archaeological Monitoring in Support of J-001B Finegayan Utilities and Site Improvements Phase I, Naval Computer and Telecommunications Station, Guam.*

Prepared for Department of the Navy, Naval Facilities Engineering Command, Marianas, Santa Rita, Guam. International Archaeology, LLC. Honolulu.

Reinman, F.

1977 *An Archaeological Survey and Preliminary Test Excavations on the Island of Guam, Mariana Islands, 1965-1966.* Miscellaneous Publications No.1. Micronesian Area Research Center, University of Guam, Mangilao, Guam.

Welch, D.

2010 *Archaeological Survey and Cultural Resource Studies Conducted in 2007 on the Island of Guam in Support of the Joint Guam Build-Up Environmental Impact Statement*, 2 volumes. Prepared for the Department of the Navy, Pacific Division, Naval Facilities Engineering Command, Pearl Harbor, Hawaii. International Archaeological Research Institute, Inc., Honolulu, Hawaii.

The results of the aforementioned identification efforts indicate that there is one site within the project footprint that is treated as eligible for listing in the NRHP. This is Guam Historic Preservation Inventory (GHPI) Site 66-08-2305 and it has been subjected to data recovery level investigations in accordance with the 2011 PA and adheres to the Secretary of Interior (SOI) Standards and Guidelines for the Treatment of Historic Properties and Advisory Council on Historic Preservation's (ACHP) recommended approach for consultation on recovery of significant information from archaeological sites.

Site 66-08-2305 was a Post-World War II (WWII) Seabee encampment (1944-1954) with components from the Second American Territorial Period, First American Territorial Period, and Latte Period. The site measured 300 meters east/west and 600 meters north/south. The majority of features relate to the U.S. Seabee encampment and include foundations, latrine pits, a gravel road, and a roadblock formed with up-ended barrels. Numerous WWII bomb craters were located in the northern part of the site and contain discarded bottles and combat debris. Evidence of First American Territorial Period Spanish-style features included a cobble platform, a brick oven (altered during or after WWII), and a scatter of related artifacts suggesting that this area was a *lancho* during the First American Territorial Period. Additional artifacts include Latte Period ceramic sherds, a Japanese porcelain sherd, Japanese beer and sake bottles, American beer bottles, faunal and human bone, and marine shell.

Site 66-08-2305 was determined eligible for listing on the NRHP under Criterion D. This site has undergone archaeological survey and extensive subsurface testing during data recovery in support of this project (Dixon et al. 2018; Welch 2010; see PA Memo #2 for J-001B Utilities and Site

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Improvements Phase I dated December 9, 2014). Archaeological monitoring was conducted during construction activities related to J-001B at Site 66-08-2305 (Pacheco et al. 2020).

Guam SHPO concurred with the DoD's findings in PA Memo #2 for J-001B Utilities and Site Improvements Phase I (December 9, 2014) for resolution of adverse effect for GHPI Site 66-08-2305.

In accordance with Stipulation VI.F. of the PA, the DoD has retained a full-time Archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the PA and to provide quality control. This individual is on-staff at Marine Corps Base Camp Blaz Public Works Department, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the PA.

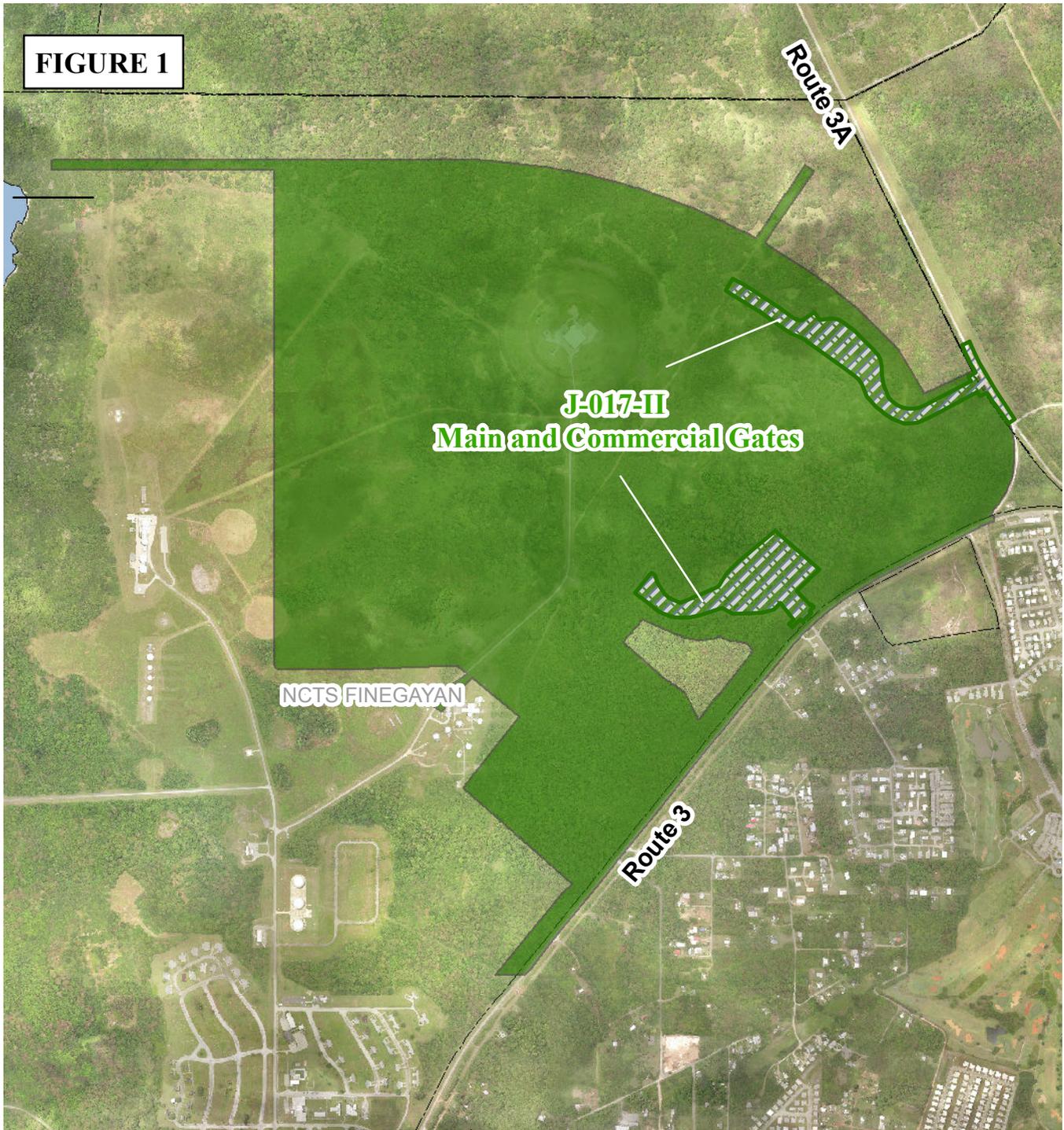
**DETERMINATION OF EFFECT:**

Considering the information presented above, the DoD has determined that the design and construction of the Main Gate and a Commercial/Tactical Vehicle Gates at NBGTS will have no adverse effect to historic properties within the J-017-II APE since the eligible site (GHPI Site 66-08-2305) has been mitigated per requirements under PA Memo #2 for J-001B Utilities and Site Improvements Phase I dated December 9, 2014) (Dixon et al. 2018).

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**FIGURE 1**



**J-017-II Main and Commercal Gates  
at NBGTS Finegayan - Contruaction Area**

0 75 150 300 450 600 Meters



MARINE CORPS BASE  
CAMP BLAZ, GUAM  
DPRI PLANING AND DESIGN GROUP  
GEOREADINESS CENTER  
CONTACT: (671) 355-1340  
DATE: 05 MAY 2020



DATUM: WGS 1984  
PROJECTION: TRANSVERSE MERCATOR  
COORDINATE SYSTEM: UTM ZONE 55N

**Legend**

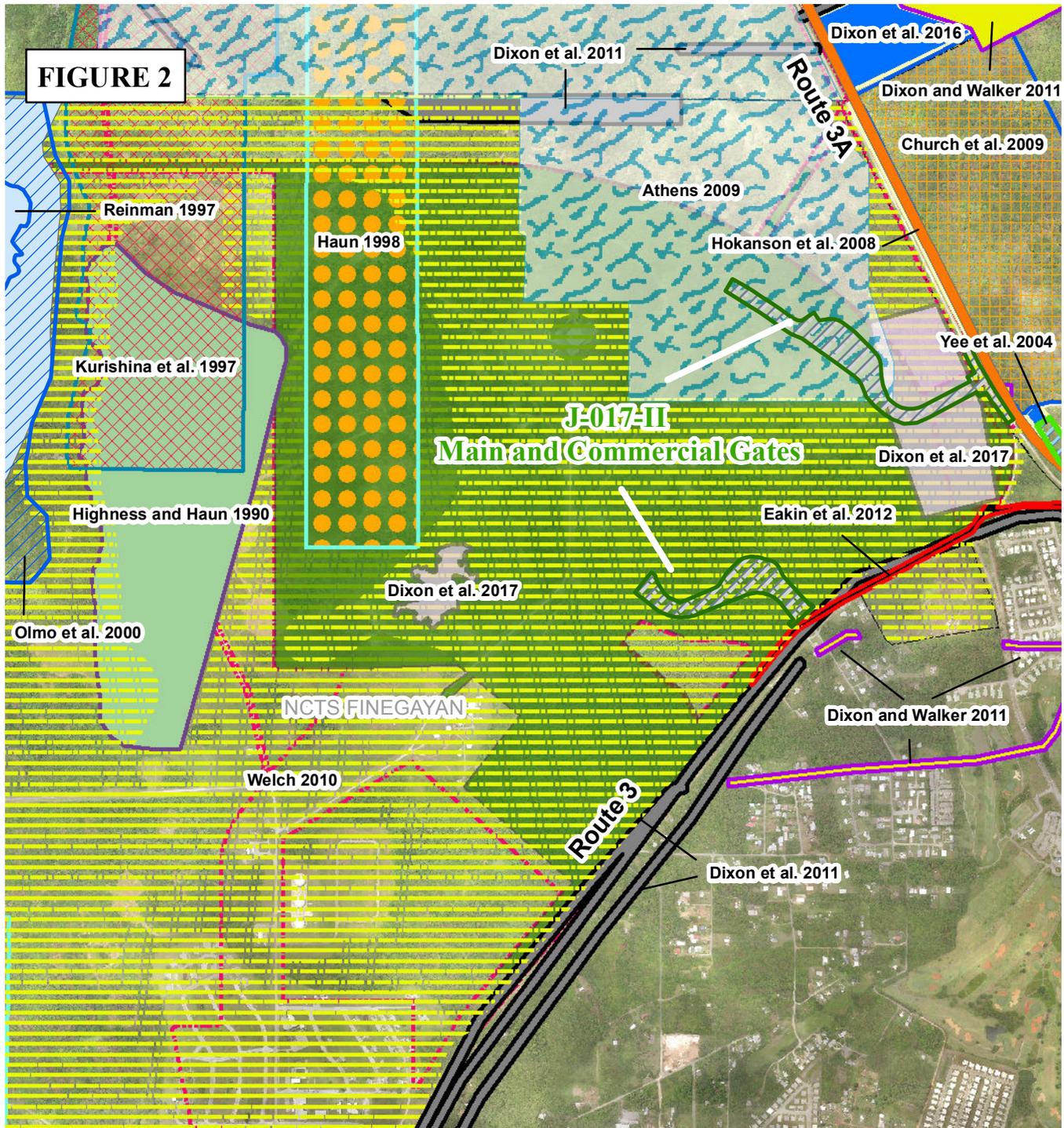
- J-001B (U&SI) Construction
- Installation
- J-017-II Main & Commercial Gates APE

**Total Acreage: 30.14 Acres**

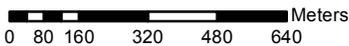


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**FIGURE 2**



**J-017-II Main and Commercial Gates  
at NBGTS Finegayan - Construction Area**



MARINE CORPS BASE  
CAMP BLAZ, GUAM  
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DATUM: WGS 1984  
PROJECTION: TRANSVERSE MERCATOR  
COORDINATE SYSTEM: UTM ZONE 55N

**Legend**

- J-001B (U&SI) Construction
- Installation
- Cultural Survey Areas
- Athens\_2009
- Church et al. 2009
- Dixon and Walker 2011
- Dixon et al. 2011
- Dixon et al. 2016
- Dixon et al. 2017
- Eakin et al. 2012
- Haun 1998
- J-017-II Project APE
- Highness and Haun 1990
- Hokanson et al. 2008
- Kurashina et al. 1987
- Olmo et al. 2000
- Pacheco et al. 2020
- Reinman 1977
- Welch 2010
- Yee et al. 2004



# Military Relocation PA Memo Comment Form

2020

If submitting via **e-mail**, scan and send to: [criwebcomment@navy.mil](mailto:criwebcomment@navy.mil)

If submitting via **postal mail**, send to:

Attn: CRI Web Comments  
Code EV23, NAVFAC Pacific  
258 Makalapa Drive, Suite 100  
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections outlined in **red** are required to be completed in order for a comment to be posted.

## Privacy Act Statement

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

**PROJECT:** J-017-II Main and Commercial Gates (Design and Construction), Naval Base Telecommunications Site (NCTS), Guam- PA Memo #1

**SUBJECT:** J-017-II Main and Commercial Gates (Design and Construction), Naval Telecommunications Site, Guam- PA Memo #1

**Date:** \_\_\_\_\_

**Name:** \_\_\_\_\_

**CRI User Name** (if you don't want your real name to be posted with your comment on the CRI web site):

\_\_\_\_\_

**E-Mail Address:** \_\_\_\_\_

**and/or**

**Postal Mail Address:** \_\_\_\_\_

**COMMENTS:** \_\_\_\_\_

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