**Project:** J-017-II Main and Commercial Gates - Design/Construction  
RC# 2007-0782 (Draft Work Plan for J001, J017 P-113, P-2048)  

**Date:** May 8, 2020  
**Comment Period Open Until:** June 21, 2020

**Project Location:** Naval Base Guam Telecommunication Site (NBGTS), Guam  
**Prepared By:** NAVFAC Marianas, Marine Corps Base Camp Blaz, PWD

**PROJECT SUMMARY**

Project J-017-II is proposed for design and construction of Main and Commercial Gates at Naval Base Guam Telecommunications Site (NBGTS) to support development of the cantonment area for the United States Marine Corps (USMC) in Finegayan. This project was identified after preparation of the Final Environmental Impact Study (FEIS) for the military relocation to Guam and the Commonwealth of the Northern Mariana Islands (CNMI) and Appendix E under various projects of the 2011 Programmatic Agreement (PA) among the Department of Defense, the Advisory Council on Historic Preservation, the Guam State Historic Preservation Officer, and the Commonwealth of the Northern Mariana Islands State Historic Preservation Officer Regarding the Military Relocation to the Islands of Guam and Tinian. In accordance with Stipulation I.E. of the PA, it is a new project associated with the Guam and CNMI Military Relocation (the Undertaking). This memorandum presents information to allow the Guam State Historic Preservation Officer (SHPO) to provide comments on the identification and evaluation of historic properties and the determination of effect.

The J-017-II project proposes to construct a Main Gate and a Commercial/Tactical Vehicle Gate as part of J-001B Utilities and Site Improvements (U&SI) Phase II. The Main Gate and a Commercial/Tactical Vehicle Gate will provide installation security for Marine Corps Base Camp Blaz. Main Gate facilities will include an entry canopy with guard booths and guard pedestals, a gate house, an overwatch enclosure, a utility building, a search area with canopy, and a Visitor Control Center (VCC) building with parking lot for visitor Privately Owned Vehicles (POVs). The VCC building will include an indoor and outdoor Public Visitor Education Display that will feature curated artifacts collected during cultural resource surveys and mitigation efforts in support of the Guam Build-Up projects. Commercial Gate facilities include a primary canopy with guard booths and guard pedestals, pull-off POV inspection area, gate house/search office, an overwatch tower, utility building and parking area for Security Forces Government Owned Vehicles (GOV), and incidental related work.

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1. This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.
Site preparation and project work includes clearing, grubbing, grading, demolition of existing pavement, excavation, trenching, drilling, boring as well as in-fill and landscaping. The effort may also require munitions and explosives of concern (MEC) removal and associated efforts.

**PROJECT LOCATION**

The J-017-II project is located at NBGTS, in the north central part of the island within the village or municipality of Dededo. Although today the general area is commonly referred to as Finegayan or North Finegayan, its pre-World War II name was Machanao. The traditional Chamorro place name of the area was Sabanan Fadang.

NBGTS is located west of Route 3 and south of Northwest Field at Andersen Air Force Base. NBGTS supports headquarters communications center activities, and provides communications receiving operations for Navy and other Department of Defense (DoD) services on the island. It occupies approximately 1,195 hectares (2,952 acres) of land.

The NBGTS is situated on the limestone plateau above the western cliffs of northern Guam. The plateau, which rises from 120 to 150 meters (400 to 500 feet) above mean sea level (amsl), is relatively flat, although there are localized raised and depressed areas caused by differential solution of the limestone bedrock below the soil layer.

The J-017-II project is generally located on the east side of the J-001B footprint, along Routes 3 and 3A. These locations are shown in Figure 1.

The total Area of Potential Effect (APE) for J-017-II is 12.19 hectares (30.14 acres) (see Figure 1).

**IDENTIFICATION OF HISTORIC PROPERTIES**

**Scope of DoD Identification Efforts**

In planning for the Undertaking, the Department of Defense (DoD) has conducted extensive archaeological and architectural surveys (Figure 2) and evaluations. In consultation with the Guam State Historic Preservation Officer (SHPO), Advisory Council on Historic Preservation (ACHP), National Park Service (NPS) and Concurring Parties to the 2011 Programmatic Agreement (2011 PA), the DoD has applied the results of those identification efforts to the siting/lay down of individual projects to avoid and minimize effects to historic properties to the extent practical. DoD has provided documentation of these efforts to the Signatories and Invited Signatories via Appendices D and E of the 2011 Programmatic Agreement (PA).

DoD surveys and evaluations have focused on project-specific APEs, defined consistent with 36 CFR §800.16(d) to include those portions of the island of Guam subject to direct and indirect effects of projects included in the Undertaking.

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More specifically, the J-017-II APE has been subject to one or more of the historic property identification efforts listed in 36 CFR §800.4(b)(1), which may include background research, consultation, oral history interviews, sample field investigation and field survey. As such, results of identification and evaluation efforts within the J-017-II APE and surrounding vicinity can be found in the following original studies of cultural and/or historic resources (Figure 2):

Athens, J. Stephen  

Church, M., J. Hokanson, J. Gallison, and M. Jennings  

Dixon, Boyd, Daniel Welch, Teresa Rudolph, Robert Jones, and Isla Nelson  

Dixon, B. and S. Walker  

Dixon, B. S. Walker, and R. Schaefer  

Eakin, J. K. Higelmine and D. DeFant  
2012 *Archaeological Data Recovery Report Guam Military Relocation MILCON Projects P-100 (North Ramp Utilities) and P-101 (North Ramp Parking), Andersen Air Force Base,*
This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.
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Improvements Phase I dated December 9, 2014). Archaeological monitoring was conducted during construction activities related to J-001B at Site 66-08-2305 (Pacheco et al. 2020).

Guam SHPO concurred with the DoD’s findings in PA Memo #2 for J-001B Utilities and Site Improvements Phase I (December 9, 2014) for resolution of adverse effect for GHPI Site 66-08-2305.

In accordance with Stipulation VI.F. of the PA, the DoD has retained a full-time Archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the PA and to provide quality control. This individual is on-staff at Marine Corps Base Camp Blaz Public Works Department, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the PA.

**DETERMINATION OF EFFECT:**

Considering the information presented above, the DoD has determined that the design and construction of the Main Gate and a Commercial/Tactical Vehicle Gates at NBGTS will have no adverse effect to historic properties within the J-017-II APE since the eligible site (GHPI Site 66-08-2305) has been mitigated per requirements under PA Memo #2 for J-001B Utilities and Site Improvements Phase I dated December 9, 2014) (Dixon et al. 2018).
Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections outlined in red are required to be completed in order for a comment to be posted.

**Privacy Act Statement**

Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please **DO NOT** include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

**PROJECT:** J-017-II Main and Commercial Gates (Design and Construction), Naval Base Telecommunications Site (NCTS), Guam - PA Memo #1

**SUBJECT:** J-017-II Main and Commercial Gates (Design and Construction), Naval Telecommunications Site, Guam - PA Memo #1

Date: ______________

Name: ____________________________________________________________________________________________________________________________

CRI User Name (if you don’t want your real name to be posted with your comment on the CRI web site):

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E-Mail Address: _________________________________________________________________________________________________________________

and/or

Postal Mail Address: ___________________________________________________________________________________________________________

COMMENTS: __________________________________________________________________________________________________________________

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