This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of delivery of this PA memo to the SHPO and public notification via the CRI website.
of effect.

**PROJECT LOCATION**

The J-017 project is located at NBGTS, in the north central part of the island within the village or municipality of Dededo. Although today the general area is commonly referred to as Finegayan or North Finegayan, its pre-World War II name was Machanao. The traditional Chamorro place name of the area was Sabanan Fadang.

NBGTS is located west of Route 3 and south of Northwest Field, which is at Andersen Air Force Base. NBGTS supports headquarters communications center activities, and provides communications receiving operations for Navy and other Department of Defense (DoD) services on the island. It encompasses approximately 1,195 hectares (2,952 acres) of land.

The NBGTS is situated on the limestone plateau above the western cliffs of northern Guam. The plateau, which rises from 120 to 150 meters (400 to 500 feet) above mean sea level (amsl), is relatively flat, although there are localized raised and depressed areas caused by differential solution of the limestone bedrock below the soil layer.

The J-017 project is generally located on the J-001B footprint; however, utility lines extend beyond the footprint on the north, west, and south sides of the J-001B footprint. These locations are shown in Figure 1.

The total Area of Potential Effect (APE) for J-017 is 23 hectares (57 acres) (see Figure 1).

**IDENTIFICATION OF HISTORIC PROPERTIES**

**Scope of DoD Identification Efforts**

In planning for the Undertaking, the Department of Defense (DoD) has conducted extensive archaeological and architectural surveys (Figure 2) and evaluations.

In consultation with the Guam SHPO, Advisory Council on Historic Preservation (ACHP), National Park Service (NPS) and Concurring Parties to the 2011 Programmatic Agreement (2011 PA), the DoD has applied the results of those identification efforts to the siting/lay down of individual projects to avoid and minimize effects to historic properties to the extent practical. DoD has provided documentation of these efforts to the Signatories and Invited Signatories via Appendices D and E of the 2011 PA.

DoD surveys and evaluations have focused on project-specific APEs, defined consistent with 36 CFR §800.16(d) to include those portions of the island of Guam subject to direct and indirect effects of projects included in the Undertaking. Both architectural and archaeological assessments have been completed.

More specifically, the J-017 APE has been subject to one or more of the historic property...
identification efforts listed in 36 CFR §800.4(b)(1), which may include background research, consultation, oral history interviews, sample field investigation and field survey. As such, results of identification and evaluation efforts within the J-017 APE and surrounding vicinity can be found in the following original studies of cultural and/or historic resources (Figure 2):

Athens, J. Stephen  

Dixon, Boyd, Daniel Welch, Teresa Rudolph, Robert Jones, and Isla Nelson  

Haun, Allan  

Highness, D. and Allan Haun  

Kurashina, Hiro, T. McGrath, and H. Manner  

Naval Facilities Engineering Command Pacific  

Pacheco, R., T. Rieth, and R. DiNapoli  
2020 *Archaeological Monitoring in Support of J-001B Finegayan Utilities and Site*
This PA Memo is required by Stipulation IV.E.2.a. of the PA as a means for interested members of the public to provide comments on the identification and evaluation of historic properties. Stipulation IV.E.1.b. of the PA requires the DoD to take into account comments received within 45 days of the date of the delivery of this PA memo to the SHPO and public notification via the CRI website.
determined eligible for listing on the NRHP under Criterion D. Site 66-08-2305 has undergone archaeological survey and extensive subsurface testing during data recovery for the J-001B project (Dixon et al. 2018; Welch 2010; see PA Memo #2 for J-001B Utilities and Site Improvements Phase I dated December 9, 2014). Archaeological monitoring was conducted during construction activities related to J-001B at Site 66-08-2305 (Pacheco et al. 2020).

GHPI Site 66-08-2307 was a small Latte Period artifact scatter that measured approximately 15 m east/west by 30 m north/south. It was comprised of Latte Period ceramics, a stone flake (chert), and two shell adze fragments. Two earth oven features were identified in an area with dark midden soils. Charcoal recovered from the earth oven was submitted for radiocarbon dating and yielded dates between 800 and 1521. Secondarily deposited human bone fragments were recovered from the earth oven, suggesting it was deposited during the period of the oven’s use. No in situ human burials were discovered. This site was determined eligible for listing on the NRHP under Criterion D. Site 66-08-2307 has undergone archaeological survey and extensive subsurface testing during data recovery for this project (Dixon et al. 2011; Welch 2010; see PA Memo #2 for J-001B Utilities and Site Improvements Phase I dated December 9, 2014). Archaeological monitoring was conducted during construction activities related to J-001B at Site 66-08-2307 (Pacheco et al. 2020).

Mitigation efforts for J-001B included data recovery, development of a public education and interpretation booklets in English and Chamorro, and updated GHPI data forms. While mitigation for Sites 66-08-2303, 66-08-2305, and 66-08-2307 has been completed, additional archaeological investigations are currently being conducted in consultation with the Guam SHPO to document and evaluate discoveries of artifact clusters and soil stains discovered during archaeological monitoring of J-001B. It is anticipated that these investigations, and any post-evaluation work consistent with Stipulation XI (Discoveries and Emergencies), will be completed by the end of May 2020.

In accordance with Stipulation VI.F. of the PA, the DoD has retained a full-time Archaeologist to provide site checks, oversee coordination and execution of the archaeological mitigation measures in the 2011 PA and to provide quality control. This individual is on-staff at Marine Corps Activity Guam, Public Works Department, and is designated to respond to and report any inadvertent discoveries to the Signatories, Invited Signatories, and Concurring Parties per Stipulation XII of the PA.

**DETERMINATION OF EFFECT:**

Considering the information presented above, the DoD has determined that the design and construction of this project will not affect historic properties since NRHP eligible sites (GHPI Sites 66-08-2303, 66-08-2305, and 66-08-2307) have been mitigated per requirements under PA Memo #2 for J-001B Utilities and Site Improvements Phase I dated December 9, 2014) (Dixon et al. 2018) and archaeological investigations for areas identified during archaeological monitoring are nearing completion and all archaeological research will be finished prior to the start of J-017 construction.
FIGURE 1

J-017 Area Distribution Nodes and Site Telecom Cabling at NBGTS Finegayan - Construction Area

Legend
- J-017 Area Distribution Nodes and Site Telecom Cabling Project Area (APE)
- J-001B (U&SI)
- Construction
- Military Installations

Total APE Area: J-017 I & III = 57 Acres

Prepared by:
Naval Facilities Engineering Command Pacific Division
Guam Program Management Office
Date: 07 Jan 2020

Coordinate System: UTM Zone 55 North
Projection: Transverse Mercator
Datum: D-WGS 1984

Guam

0 25 5 Miles

Philippine Sea

Area Enlarged
FIGURE 2

J-017 Area Distribution Nodes and Site Telecom Cabling at NBGTS Finegayan - Survey Areas

Legend
- J-017 Area Distribution Nodes and Site Telecom Cabling
- J-001B (U&S) Construction
- Project Area (APE)
- Military Installations

Cultural Survey Areas
- Athens 2009
- Dixon et al. 2017
- Church et al. 2009
- Dixon 2015
- Dixon et al. 2011
- Dixon and Walker 2011
- Highness and Haun 1990
- Kurashina et al. 1986
- Kurashina et al. 1987
- Welch 2010

PREPARED BY:
Naval Facilities Engineering Command Pacific Division
Guam Program Management Office

DATE: 15 Apr 2020

Coordinate System: UTM Zone 55 North
Projection: Transverse Mercator
Datum: D WGS 1984
If submitting via e-mail, scan and send to: criwebcomment@navy.mil

If submitting via postal mail, send to:

Attn: CRI Web Comments
Code EV23, NAVFAC Pacific
258 Makalapa Drive, Suite 100
JBPHH, Hawaii 96860-3134

Submitted comments will be posted on the Navy's Cultural Resources Information (CRI) web site. Information presented on the CRI web site is considered public. The sections outlined in red are required to be completed in order for a comment to be posted.

Privacy Act Statement
Personal information will only be used to contact you regarding the comments you submit. This information will only be shared with another government agency if your inquiry relates to that agency, or as otherwise required by law. We will not create individual profiles or give your information to any private organization. While you must provide a valid e-mail address or postal address, please DO NOT include personally identifying information such as a social security number.

By submitting this comment form, you agree not to include content that is offensive in nature, such as profanity, personal attacks on individuals, and racist or abusive language.

PROJECT: J-017 Area Distribution Nodes and Site Telecom Cabling Project - Design and Construction, Navel Base Guam Telecommunications Site (NBGTS) Guam

SUBJECT: J-017 Area Distribution Nodes and Site Telecom Cabling Project - Design and Construction, PA Memo # 1

Date: _________

Name: ____________________________________________________________

CRI User Name (if you don’t want your real name to be posted with your comment on the CRI web site):

______________________________________________________________

E-Mail Address: __________________________________________________
and/or

Postal Mail Address: _______________________________________________

COMMENTS: ____________________________________________________________
___________________________________________________________
___________________________________________________________
___________________________________________________________
___________________________________________________________
___________________________________________________________
___________________________________________________________

____________________________________________________